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Message Text

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ACTION EUR-25

INFO OCT-01 NEA-10 ADP-00 CIAE-00 DODE-00 PM-09 H-02

INR-10 L-03 NSAE-00 NSC-10 PA-03 RSC-01 PRS-01 SS-15

USIA-12 GAC-01 TRSE-00 MBFR-03 SAJ-01 ACDA-19 OIC-04

CU-04 IO-12 RSR-01 /147 W
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R 161925 Z MAY 73
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TO SECSTATE WASHDC 5084
INFO AMEMBASSY ANKARA
AMEMBASSY ATHENS
AMEMBASSY BRUSSELS
AMEMBASSY COPENHAGEN
AMEMBASSY THE HAGUE
AMEMBASSY LISBON
AMEMBASSY LONDON
AMEMBASSY LUXEMBOURG
AMEMBASSY OSLO
AMEMBASSY OTTAWA
AMEMBASSY PARIS
AMEMBASSY REYKJAVIK
AMEMBASSY ROME
USMISSION NATO BRUSSELS
USMISSION EC BRUSSELS
AMEMBASSY HELSINKI
AMEMBASSY VIENNA

C O N F I D E N T I A L SECTION 01 OF 02 BONN 07044

HELSINKI FOR MPT DEL; VIENNA FOR MBFR DEL

E. O. 11652: GDS
TAGS: PFOR, EEC
SUBJECT: CSCE: EC POLITICAL COMMITTEE (PC) MEETING

REF: USNATO 2392
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SUMMARY: ACCORDING TO FONOFF SOURCES, MAY 14 PC DISCUSSION OF CSCE FOCUSED ON TIMING ASPECTS, VENUE, RELATED QUESTIONS OF HUMAN CONTACTS BASKET AND " WHEN THE TIME WOULD COME" TO CONCLUDE BASKET- I PRINCIPLES COMPROMISE, AND EC DECLARATION. CONSENSUS REPORTEDLY DEVELOPED TO RESIST SOVIET PRESSURE BOTH TO COMPRESS CSCE TIMETABLE AND TO LINK OPENING OF MBFR NEGOTIATIONS TO PRIOR CONCLUSION OF CSCE. MEDITERRANEAN/ MIDEAST QUESTION TREATED BY SEPTEL. END SUMMARY.

1. GENERAL. MARATHON 12 HOUR MEETING WAS CHAIRED BY BELGIAN POL DIRECTOR DAVIGNON; ITALIANS AND DUTCH RESPECTIVELY SENT POL DIRECTORS DUCCI AND VAN LYNDEN; FRG WAS REPRESENTED BY DEPUTY ASST SECRETARY DIESEL; NO OTHER POL DIRECTORS WERE PRESENT.

2. TIMING ASPECTS. WE ARE INFORMED THAT CONSENSUS DEVELOPED NOT TO FIX DATE FOR OPENING OF MINISTERIAL UNTIL SATISFACTORY SOLUTION FOUND FOR PROBLEMS OF BASKET- III AND THUS ALSO B- ASKET- I. PC REPS BELIEVED LATE JUNE DATE POSSIBLE FOR OPENING OF MINISTERIAL, BUT CONSIDERED THAT WORK TO BE DONE IN CAPITALS BETWEEN END OF MPT AND MINISTERIAL OPENING MADE EARLY TO MID- JULY MORE REALISTIC. THERE WAS BROAD OPPOSITION TO STARTING SECOND (COMMITTEE) PHASE IN JULY; MOST REPRESENTATIVES PREFERRED OPENING SECOND PHASE SOMETIME IN SEPTEMBER. AS FORESHADOWED IN PARIS 13285, THE FRENCH INSISTED THAT AT LEAST SIX MONTHS WOULD BE REQUIRED FOR COMMITTEE PHASE AND SAID PARIS WOULD NOT AGREE TO FIXING DATE FOR THIRD CSCE PHASE UNTIL CONCLUSION OF COMMITTEE PHASE.

3. CSCE/ MBFR PARALLELISM. OUR SOURCES SAY PC REPS, PARTICULARLY THE FRENCH, VOICED DETERMINATION TO REBUFF ANY SOVIET PRESSURE TO ACCELERATE CSCE TIMETABLE BY REVERSE LINKAGE WITH MBFR. FRENCH REP INDICATED THAT SOVIET THREAT TO DELAY MBFR TIMETABLE WOULD NOT BE REASON FOR PARIS TO AGREE TO ACCELERATED PACE IN CSCE TALKS. OUR SOURCES SAY THERE WAS CONSENSUS AMONG PC REPS THAT EC- NINE SHOULD CONTINUE TO GIVE PRIORITY TO SUBSTANCE RATHER THAN CALENDAR AND SHOULD NOT PERMIT THEMSELVES TO BE RUSHED. FONOFF REP TOLD EMBOFF THAT

ACQUIESCING TO SOVIET TIME PRESSURE WOULD, FOR EXAMPLE IN PRESENT MPT CIRCUMSTANCES, REQUIRE WEST TO SURRENDER ESSENTIAL ELEMENTS OF ALLIED POSITION ON FREER MOVEMENT ISSUES. HE SAID THIS WAS UNACCEPTABLE TO BONN AND WAS UNACCEPTABLE TO EC- NINE. THIS POSITION WOULD BE EXPLAINED BY BRANDT TO BREZHNEV (SEPTEL - NOTAL) AND FRG HOPED US WOULD TAKE SIMILAR APPROACH.

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4. VENUE. FONOFF REP SAID PC DISCUSSION RESULTED IN CONSENSUS THAT COMMITTEE PHASE SHOULD BE HELD IN GENEVA RATHER THAN HELSINKI BUT THAT, IN THE INTEREST OF EASING FINNISH DISAPPOINTMENT, HELSINKI COULD BE ACCEPTABLE FOR BRIEF (PERHAPS TWO OR THREE DAY) THIRD STAGE. FONOFF REP ACKNOWLEDGED THAT THIS REPRESENTED " SOMETHING NEW" IN GERMAN POSITION. HE REITERATED THAT GERMANS WOULD PREFER GENEVA FOR SECOND STAGE AND VIENNA FOR THIRD STAGE, AND SAID FRENCH SO FAR HAD NEITHER OPPOSED NOR SUPPORTED SUCH A SCENARIO. BUT OUR SOURCE SAID FRG COULD ACCEPT HELSINKI FOR THIRD PHASE AS LONG AS KEY COMMITTEE PHASE WAS HELD IN GENEVA OR SOME OTHER CAPITAL BESIDES HELSINKI.

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CU-04 IO-12 RSR-01 /147 W
---------- 081691
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USMISSION EC BRUSSELS
AMEMBASSY HELSINKI
AMEMBASSY VIENNA

C O N F I D E N T I A L SECTION 02 OF 02 BONN 07044

5. HUMAN CONTACTS AND TIMING FOR BASKET- I COMPROMISE. AFTER ENDORSING GERMAN POSITION ON BASKET- I PRINCIPLES COMPROMISE, WHICH LOOK TO UN CHARTER AS INTERPRETED THROUGH FRIENDLY RELATIONS DECLARATION AS SOURCES OF PRINCIPLES (SEE SEPTEL), PC HAD EXTENSIVE DISCUSSION
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OF " WHEN THE TIME WOULD COME" TO CONCLUDE BASKET- I COMPROMISE. OUR SOURCE REPORTED PC AGREEMENT THAT THIS MUST AWAIT MPT AGREEMENT ON BASKET- III. IN PARTICULAR, SOVIETS MUST WITHDRAW INSISTENCE UPON MENTION IN INTRODUCTION OF NON- INTERFERENCE AND RESPECT FOR INTERNAL LEGISLATION; SOVIETS MUST CONTENT THEMSELVES WITH GENERAL REFERENCE TO BASKET- I CATALOGUE AND POSSIBLE ADDITIONAL SPECIFIC REFERENCES TO THE PRINCIPLES OF " HUMAN RIGHTS AND INDIVIDUAL FREEDOMS" AND " SOVEREIGNTY". FURTHER, ALL ITEMS IN ORIGINAL WESTERN MANDATE FOR BASKET- III MUST BE ENUMERATED.

6. EC DECLARATION. WE ARE INFORMED THAT PC MADE PROGRESS IN WORKING UP DECLARATION CONCERNING COMPETENCES OF EUROPEAN COMMUNITY. THIS DECLARATION, WHICH WILL BE FINALIZED AT MAY 25 PC MEETING IS TO BE MADE AT CSCE MINISTERIAL BY MINISTER OF COUNTRY HOLDING EC CHAIR AT THE TIME OF MINISTERIAL; THIS WOULD BE BELGIUM IF IN JUNE AND DENMARK IF IN JULY.
HILLENBRAND

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COPENHAGEN
EUR
LISBON
LONDON

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